

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY COPENHAGEN IMMEDIATE

AMEMBASSY HELSINKI IMMEDIATE

AMEMBASSY OSLO IMMEDIATE

AMEMBASSY REYKJAVIK IMMEDIATE

AMEMBASSY STOCKHOLM IMMEDIATE

INFO USMISSION USUN NEW YORK PRIORITY

USMISSION NATO PRIORITY

C O N F I D E N T I A L STATE 196849

E.O. 11652: GDS

TAGS:PFOR, UNGA

SUBJECT: MULTILATERAL AFFAIRS: PRE-UNGA CONSULTATIONS

REF: A) COPENHAGEN 2406; B) STATE 181897; C) OSLO 3829

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1. IN ANTICIPATION OF NORDIC COUNCIL MEETING COPENHAGEN
AUGUST 19 REQUEST EMBASSIES MAKE REPRESENTATIONS TO
FOREIGN OFFICE ON ISSUES WHICH MAY ARISE AT 31ST UNGA.
BELIEVE REPRESENTATIONS WOULD BE MOST EFFECTIVE IF THEY

COULD BE MADE PRIOR TO WORKING LEVEL PREPARATORY MEETING AT REYKJAVIK AUGUST 11-12. SINCE REPRESENTATIONS WOULD COMPLEMENT GOVERNOR SCRANTON'S COPENHAGEN DISCUSSIONS AT MINISTERIAL LEVEL SUGGEST THEY BE MADE AT LEVEL IN FOREIGN MINISTRY WHICH WILL BE AT REYKJAVIK. OBJECTIVE WOULD BE NOT ONLY TO INFORM FOREIGN OFFICE OF US VIEW ON SELECTED UN ISSUES BUT TO SET STAGE FOR CONTINUING CONSULTATION IN CAPITALS, IN NATO POLADS (WITH ICELAND, DENMARK, AND NORWAY), AS WELL AS NEW YORK ON THESE AND OTHER UN ISSUES OF JOINT CONCERN. FOLLOWING PARAGRAPHS MAY BE USED IN DISCUSSIONS.

2. US PRE-COLOMBO EFFORTS. US HAS MADE SYSTEMATIC AND SUSTAINED EFFORT WITH NON-ALIGNED NATIONS AND PARTICULARLY

WITH MODERATES TO ENCOURAGE AVOIDANCE OF ADOPTION BY NAM OF CONFRONTATIONAL POSITIONS ON ISSUES OF KEY IMPORTANCE TO US: ESPECIALLY PUERTO RICO AND KOREA. EFFORT PROMPTED BY GROWING TENDENCY OF NON-ALIGNED TO ACCEPT WITHOUT QUESTION RADICAL STATE FORMULATIONS ON THESE ISSUES WHICH THEN ARE USED IN UNGA AND OTHER FORUMS WHERE NON-ALIGNED ARE RELUCTANT TO OPPOSE IN ORDER TO PRESERVE NON-ALIGNED SOLIDARITY. GROWING RADICALIZATION OF NAM POSITIONS ON MANY ISSUES HAS REACHED STAGE WHERE ADVERSE IMPACT ON US CONGRESS AND PUBLIC COULD ERODE SUPPORT FOR PRESENT US EFFORTS TO CONTINUE CONSTRUCTIVE APPROACHES ON IMPORTANT NORTH SOUTH ECONOMIC ISSUES. EFFORTS HAVE INCREASED UNDERSTANDING BY MANY NAM MEMBERS OF US POSITIONS AND ON PUERTO RICO IN PARTICULAR. WE HOPE THIS WILL BE REFLECTED IN MORE MODERATE NAM FORMULATION AT COLOMBO. WE EXPECT IN GENERAL, HOWEVER, THAT DRAFT DECLARATIONS COMING OUT OF COLOMBO WILL BE MORE REFLECTIVE OF RADICAL POSITIONS THAN OF MODERATES. IN DISCUSSION OF THESE KEY ISSUES POSTS MAY DRAW ON GOVERNOR SCRANTON'S REMARKS IN REFTEL A AS WELL AS ON FOLLOWING:

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A. KOREA: US IS SEEKING TO AVOID CONFRONTATION AT THE UNGA AND IS URGING RESUMPTION OF THE DIALOGUE INITIATED IN 1972. HOWEVER, SHOULD THESE EFFORTS FAIL, WE ARE PREPARED TO MEET ANY CHALLENGE BY NORTH KOREA OR ITS SUPPORTERS. AS A POSITIVE STEP TOWARD CONCILIATION, THE SECRETARY RENEWED HIS PROPOSAL FOR A CONFERENCE OF INTERESTED PARTIES IN HIS SPEECH OF JULY 22 (REF B). HE SUGGESTED THAT ARRANGEMENTS BE INITIATED IMMEDIATELY IN ORDER TO FACILITATE ITS TAKING PLACE DURING THE UNGA. WE REGRET THAT NORTH KOREA HAS NOT ACCEPTED OUR INVITATION AS WE BELIEVE NORTH/SOUTH DISCUSSION AND FOUR POWER CONFERENCE REMAIN THE BEST WAY TO EASE TENSION ON THE PENINSULA. IT IS APPARENT THAT THE NORTH KOREANS HAVE MOUNTED AN

INTENSE LOBBYING EFFORT FOR THEIR PROPOSAL AT COLOMBO. ALTHOUGH IT IS NOT CERTAIN AT THIS TIME WHAT THE OUTCOME OF THESE EFFORTS WILL BE, SHOULD THE NAM ENDORSE THIS POSITION, THE NORTH KOREANS WILL BE FURTHER ENCOURAGED TO COME BEFORE THE UNGA, USELESSLY DIVERTING THE ENERGIES OF ALL MEMBER STATES. GROUP OF INTERESTED COUNTRIES-IN NEW YORK HAS BEEN STUDYING PROBLEM. DEPARTMENT WOULD BE INTERESTED IN VIEWS OF NORDIC STATES AS TO HOW ISSUE CAN BE KEPT FROM AGAIN PRODUCING UNHELPFUL STANDOFF. WE WOULD PREFER NO DEBATE. HOWEVER, SHOULD THERE BE ONE, WE SEEK HOST GOVERNMENT'S SUPPORT FOR OUR FIRM OPPOSITION

TO PRO-NORTH KOREAN PROPOSALS: TO DENIGRATE SOUTH KOREA, TO CALL FOR REMOVAL OF US TROOPS.

IF THE ISSUE COMES BEFORE THE UNGA, WE HOPE WE CAN COUNT ON NORDIC SUPPORT SIMILAR TO WHAT THEY EXPRESSED LAST YEAR. (DENMARK, ICELAND, AND NORWAY VOTED FOR OUR RESOLUTION, AND AGAINST THE HOSTILE; SWEDEN VOTED FOR OUR RESOLUTION, AND ABSTAINED ON THE HOSTILE--WE WOULD LIKE THEM TO VOTE AGAINST THE HOSTILE THIS YEAR; AND FINLAND ABSTAINED ON BOTH RESOLUTIONS.)

B. PUERTO RICO: PUERTO RICAN ISSUE IS ONE THAT IS A DOMESTIC MATTER FOR THE UNITED STATES, AND MORE IMPORTANTLY FOR THE PEOPLE OF PUERTO RICO. DISCUSSION CONFIDENTIAL

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OF THIS ISSUE IN ANY INTERNATIONAL CONFERENCE OR ASSEMBLY WOULD BE AN UNWARRANTED INTRUSION INTO THE INTERNAL AFFAIRS OF THE US AND PUERTO RICO. THE INTENSITY OF US PUBLIC AND CONGRESSIONAL REACTION TO ANY DISCUSSION AT UNGA OF PUERTO RICO WOULD IMPACT SERIOUSLY ON OUR ROLE AT THE UN.

THE CUBANS IN PARTICULAR ARE PUSHING THIS ISSUE AT COLOMBO, SEEKING NOT ONLY ENDORSEMENT OF CONCEPT OF SELF-DETERMINATION, BUT ALSO THAT OF INDEPENDENCE. SHOULD THEY SUCCEED IN GAINING A CONSENSUS FOR THEIR POSITION, CUBA WILL SEEK NEXT TO GAIN ENDORSEMENT FOR UNGA DEBATE AT COMMITTEE OF 24. (FOR OSLO: NORWAY, AS A MEMBER OF THE COMMITTEE, PARTICULARLY IS IN AN ADVANTAGEOUS POSITION TO MUTE DISCUSSION OF THE ISSUE, SHOULD THAT OCCUR.)

C. PANAMA CANAL NEGOTIATIONS: GOOD FAITH OF PARTICIPANTS WAS MANIFESTED RECENTLY IN JOINT US-PANAMA REPORT AT SANTIAGO OAS MEETING WHICH UNDERScoreD SIGNIFICANT PROGRESS ON CANAL NEGOTIATIONS DURING PAST YEAR, AND EXPRESSED DETERMINATION TO CONCLUDE TREATY AS SOON AS POSSIBLE. IT IS US BELIEF THAT ANTI-US RHETORIC ON SUBJECT AT COLOMBO OR IN UNGA WILL AFFECT THE NEGOTIATIONS

ADVERSELY.

D. MIDDLE EAST: OAU SUMMIT TOOK NO ACTION ON ZIONISM/ RACISM OR SUSPENSION OF ISRAEL FROM THE UN. IT APPEARS THAT SUSPENSION MAY NOT BE ENDORSED AT THE COLOMBO, BUT THAT ENDORSEMENT OF ZIONISM RACISM IS FOREGONE CONCLUSION.

WE ARE CONCERNED ABOUT THE IMPACT IN THE UNITED STATES IF THE ZIONISM/RACISM ISSUE IS PRESSED AGAIN THIS FALL

IN THE UN. WE HAVE BEEN THINKING ABOUT WAYS TO LIMIT ITS IMPACT; FOR INSTANCE TO OBTAIN AGREEMENT AT THE ASSEMBLY THAT THE TARGETS OF THE UN DECADE FOR ACTION TO COMBAT RACISM AND RACIAL DISCRIMINATION SHOULD ONLY BE THOSE FORMS OF RACIAL DISCRIMINATION SO DEFINED BY A BROAD CONSENSUS. WE WOULD BE INTERESTED IN VIEWS OF HOST GOVERNMENTS ON THIS SUBJECT, AND SEEK THEIR SUPPORT OF CONFIDENTIAL

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SUCH AN EFFORT.

IT IS POSSIBLE THAT A MOVEMENT MAY BE MADE AT THE 31ST UNGA TO EVENTUALLY SUSPEND ISRAEL FROM THE ASSEMBLY THROUGH THE REPORT OF THE CREDENTIALS COMMITTEE. WE HAVE NO EVIDENCE THAT SUCH AN ATTEMPT WILL BE MADE. WE WOULD LIKE, HOWEVER, TO BE ASSURED THAT THE NORDIC STATES SHARE OUR VIEW THAT THE CREDENTIAL REVIEW PROCESS IS A TECHNICAL ONE, DESIGNED TO VERIFY THAT PERSONS CLAIMING TO REPRESENT A GOVERNMENT HAVE ACTUALLY BEEN AUTHORIZED BY THAT GOVERNMENT; THAT THE UN CHARTER PROVIDES THAT THE SECURITY COUNCIL MUST RECOMMEND SUSPENSION OR EXPULSION OF THE NATION BEFORE THE ASSEMBLY MAY ACT; AND THAT SUSPENSION OF MEMBERSHIP RIGHTS THROUGH THE REJECTION OF CREDENTIALS IS CLEARLY CONTRARY TO UN CHARTER PROVISIONS.

3. SOUTHERN AFRICA. IN ADDITION TO REITERATING POINTS MADE BY GOVERNOR SCRANTON, YOU MAY SAY THAT US EFFORTS TO FIND NEGOTIATED SOLUTIONS TO THE RHODESIAN AND NAMIBIAN PROBLEMS ARE CONTINUING. WE ARE AWARE IN PARTICULAR OF THE SECURITY COUNCIL DEADLINE OF AUGUST 31 FOR SOUTH AFRICA TO TAKE SPECIFIC STEPS TOWARD NAMIBIA'S SELF-DETERMINATION AND INDEPENDENCE. WE ARE URGING SOUTH AFRICA TO PERMIT THE PEOPLE AND ALL THE POLITICAL GROUPS OF NAMIBIA TO EXPRESS THEMSELVES FREELY, UNDER UN SUPERVISION, ON THE FUTURE OF THEIR COUNTRY. AT THE SAME TIME WE ARE URGING AFRICAN GROUPS CONCERNED TO APPROACH NEGOTIATIONS IN A SPIRIT OF CONCILIATION.

4. CYPRUS. WE BELIEVE THAT THE SECRETARY GENERAL'S EFFORTS SHOULD BE ENCOURAGED. WE SEE NO PARTICULAR ADVANTAGE TO A DEBATE IN THE GA BUT IF THERE IS ONE, WE HOPE THAT IT WOULD TAKE PLACE IN SUCH MANNER AS NOT

TO UPSET THE ONGOING NEGOTIATIONS.

5. ADMISSION OF VIETNAM AND ANGOLA TO THE UN. THE MEMBERSHIP ISSUE SHOULD NOT BE RAISED BY EMBASSY BUT IF ASKED BY HOST GOVERNMENT, YOU MAY USE THE FOLLOWING: ANGOLA HAS NOT YET RENEWED ITS BID FOR UN MEMBERSHIP. WE WILL CONSIDER A RENEWED APPLICATION CAREFULLY WHEN

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IT IS MADE. WE REMAIN SERIOUSLY CONCERNED, HOWEVER, OVER THE CONTINUING PRESENCE IN ANGOLA OF THOUSANDS OF CUBAN TROOPS AND THE QUESTIONS THIS PRESENCE RAISES FOR THE INDEPENDENCE OF THE ANGOLAN GOVERNMENT AND PEOPLE. THERE HAS BEEN AS YET NO SIGNIFICANT REDUCTION IN THE NUMBERS OF CUBAN TROOPS. WE HAVE NOT REACHED A DECISION ON THE QUESTION OF VIET NAM MEMBERSHIP.

6. ECONOMIC ISSUES. WE HAVE NO PARTICULAR POINTS TO RAISE AT THIS TIME BUT WOULD BE INTERESTED IN ANY DISCUSSIONS THAT HOST GOVERNMENT MAY HAVE ON ECONOMIC ISSUES.

7. FOR STOCKHOLM AND HELSINKI. SINCE SWEDEN AND FINLAND WILL BE IN ATTENDANCE AT COLOMBO, WE WOULD BE INTERESTED IN THEIR ASSESSMENT OF LIKELY OUTCOME OF SUMMIT, AND WOULD BE INTERESTED ALSO IN EXCHANGING VIEWS FOLLOWING SUMMIT. YOU MAY INFORM THEM THAT WE HAVE SENT TWO OFFICERS TO AUGMENT EMBASSY COVERAGE OF COLOMBO MEETING, ONE FROM USUN AND ONE FROM OUR EMBASSY IN NEW DELHI. THEY AND EMBASSY OFFICERS WOULD BE INTERESTED IN EXCHANGING ASSESSMENTS WITH SWEDISH AND FINNISH REPRESENTATIVES.

8. ELECTIONS TO POSITIONS IN MAJOR INTERNATIONAL AGENCIES: FOR HELSINKI: FINLAND IS SEEKING ELECTION OF BROMS AS CHAIRMAN OF THE GA SIXTH (LEGAL) COMMITTEE, WITH W.E.O. ENDORSEMENT. BECAUSE THE PHILIPPINES ALSO ARE SEEKING THIS POSITION, US PREFERENCE SHOULD NOT BE EXPRESSED UNTIL QUESTION RIVAL CANDIDACIES ARE RESOLVED. SECONDARILY, THE FINNS ARE SEEKING VICE PRESIDENCY AT 31ST UNGA, IF THEY DO NOT OBTAIN SIXTH COMMITTEE CHAIRMANSHIP. BECAUSE AUSTRALIA AND TURKEY ALSO ARE ANNOUNCED CANDIDATES FOR THE TWO W.E.O. VICE PRESIDENCIES TO BE FILLED, AND W.E.O. GROUP SO FAR HAS TAKEN NO POSITION, US ENDORSEMENT IS NOT FEASIBLE AT THIS TIME.

FOR OSLO: NORWAY IS SEEKING TO RETAIN ITS SEAT ON THE INTERNATIONAL LAW COMMISSION. IN LIGHT OF THE CANDIDATE'S (HAMBRO) STATURE, US INTEREST IN CANDIDATE MAY BE SHOWN. HOWEVER, IT SHOULD BE BORNE IN MIND THAT AS OF JULY 14, CONFIDENTIAL

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THERE-WERE MORE W.E.O. CANDIDATES THAN THE 7 W.E.O. SLOTS
(PLUS 1 ALTERNATING SEAT FOR A BRITISH COMMONWEALTH
STATE). THUS, NO ACTIVE COMMITMENT SHOULD BE RENDERED
UNTIL REGIONAL PREFERENCE HAS BEEN INDICATED.

9. WITH REGARD TO REFTTEL C, REQUEST VIEWS
AS TO WHETHER YOU WOULD FAVOR A SECOND POST-COLOMBO,
PRE UNGA CONSULTATION AT THE AMBASSADOR-FOREIGN MINISTER
LEVEL. EXPECT THIS MEETING WOULD HAVE TO TAKE PLACE IN
EARLY SEPTEMBER, IF SCHEDULED.

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<< END OF DOCUMENT >>

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